

Chapter 9:

Air Quality and Climate

## 9.0 AIR QUALITY AND CLIMATE

### 9.1 INTRODUCTION

Planning permission is being sought for alterations to the previously permitted Phase 1 residential development and a proposed Phase 2 residential development at the Frascati Centre, Blackrock, Co. Dublin.

AWN Consulting Limited has been commissioned to conduct an assessment into the likely air quality and climate impacts associated with the proposed development. This chapter has been prepared by Ciara Nolan, Environmental Consultant BSc MSc AMIAQM AMIEnvSc.

#### 9.1.1 Background Information

##### Ambient Air Quality Standards

In order to reduce the risk to health from poor air quality, national and European statutory bodies have set limit values in ambient air for a range of air pollutants. These limit values or “*Air Quality Standards*” are health or environmental-based levels for which additional factors may be considered. For example, natural background levels, environmental conditions and socio-economic factors may all play a part in the limit value which is set (see Table 9.1 and Appendix 9.1).

Air quality significance criteria are assessed on the basis of compliance with the appropriate standards or limit values. The applicable standards in Ireland include the Air Quality Standards Regulations 2011 (S.I no 180 of 2011), which incorporate EU Directive 2008/50/EC, which has set limit values for a number of pollutants, those in relation to NO<sub>2</sub>, PM<sub>10</sub>, PM<sub>2.5</sub>, benzene and CO are relevant to this assessment (see Table 9.1). Although the EU Air Quality Limit Values are the basis of legislation, other thresholds outlined by the EU Directives are used which are triggers for particular actions (see Appendix 9.1).

##### Dust Deposition Guidelines

The concern from a health perspective is focussed on particles of dust which are less than 10 microns (PM<sub>10</sub>) and less than 2.5 microns (PM<sub>2.5</sub>) and the EU ambient air quality standards outlined in Table 9.1 have set ambient air quality limit values for PM<sub>10</sub> and PM<sub>2.5</sub>.

With regards to larger dust particles that can give rise to nuisance dust, there are no statutory guidelines regarding the maximum dust deposition levels that may be generated during the construction phase of a development in Ireland. Furthermore, no specific criteria have been stipulated for nuisance dust in respect of this development.

With regard to dust deposition, the German TA-Luft standard for dust deposition (non-hazardous dust)<sup>(1)</sup> sets a maximum permissible immission level for dust deposition of 350 mg/(m<sup>2</sup>\*day) averaged over a one year period at any receptors outside the site boundary. Recommendations from the Department of the Environment, Health & Local Government<sup>(2)</sup> apply the Bergerhoff limit of 350 mg/(m<sup>2</sup>\*day) to the site boundary of quarries. This limit value can also be implemented with regard to dust impacts from construction of the proposed development.

##### Gothenburg Protocol

In 1999, Ireland signed the Gothenburg Protocol to the 1979 UN Convention on Long Range Transboundary Air Pollution. The initial objective of the Protocol was to control and reduce emissions of Sulphur Dioxide (SO<sub>2</sub>), Nitrogen Oxides (NO<sub>x</sub>), Volatile Organic Compounds (VOCs) and Ammonia (NH<sub>3</sub>). To achieve the initial targets Ireland was obliged, by 2010, to meet national emission ceilings of 42 kt for SO<sub>2</sub> (67% below 2001 levels), 65 kt for NO<sub>x</sub> (52% reduction), 55 kt for VOCs (37% reduction) and 116 kt for NH<sub>3</sub> (6% reduction). In 2012, the Gothenburg Protocol was revised to include national emission reduction commitments for the main air pollutants to be achieved in 2020 and beyond and to include emission reduction commitments for PM<sub>2.5</sub>.

European Commission Directive 2001/81/EC, the National Emissions Ceiling Directive (NECD), prescribes the same emission limits as the 1999 Gothenburg Protocol. A National Programme for the progressive reduction of emissions of these four transboundary pollutants has been in place since April 2005. Data

available from the EU in 2012 indicated that Ireland complied with the emissions ceilings for SO<sub>2</sub>, VOCs and NH<sub>3</sub> but failed to comply with the ceiling for NO<sub>x</sub><sup>(3)</sup>. More recent data from 2020<sup>(4)</sup> indicated that Ireland has complied with the emission ceilings for all pollutants in recent years. Directive (EU) 2016/2284 “*On the Reduction of National Emissions of Certain Atmospheric Pollutants and Amending Directive 2003/35/EC and Repealing Directive 2001/81/EC*” was published in December 2016. The Directive will apply the 2010 NECD limits until 2020 and establish new national emission reduction commitments which will be applicable from 2020 and 2030 for SO<sub>2</sub>, NO<sub>x</sub>, NMVOC, NH<sub>3</sub>, PM<sub>2.5</sub> and CH<sub>4</sub>. In relation to Ireland, 2020 emission targets are 25.5 kt for SO<sub>2</sub> (65% on 2005 levels), 66.9 kt for NO<sub>x</sub> (49% reduction on 2005 levels), 56.9 kt for NMVOCs (25% reduction on 2005 levels), 112 kt for NH<sub>3</sub> (1% reduction on 2005 levels) and 15.6 kt for PM<sub>2.5</sub> (18% reduction on 2005 levels). In relation to 2030, Ireland’s emission targets are 10.9 kt (85% below 2005 levels) for SO<sub>2</sub>, 40.7 kt (69% reduction) for NO<sub>x</sub>, 51.6 kt (32% reduction) for NMVOCs, 107.5 kt (5% reduction) for NH<sub>3</sub> and 11.2 kt (41% reduction) for PM<sub>2.5</sub>.

## Climate Agreements

Ireland ratified the United Nations Framework Convention on Climate Change (UNFCCC) in April 1994 and the Kyoto Protocol in principle in 1997 and formally in May 2002<sup>(5,6)</sup>. For the purposes of the EU burden sharing agreement under Article 4 of the Doha Amendment to the Kyoto Protocol, in December 2012, Ireland agreed to limit the net growth of the six Greenhouse Gases (GHGs) under the Kyoto Protocol to 20% below the 2005 level over the period 2013 to 2020<sup>(7)</sup>. The UNFCCC is continuing detailed negotiations in relation to GHGs reductions and in relation to technical issues such as Emission Trading and burden sharing. The most recent Conference of the Parties to the Convention (COP25) took place in Madrid, Spain from the 2<sup>nd</sup> to the 13<sup>th</sup> of December 2019 and focussed on advancing the implementation of the Paris Agreement. The Paris Agreement was established at COP21 in Paris in 2015 and is an important milestone in terms of international climate change agreements. The Paris Agreement, currently ratified by 187 nations, has a stated aim of limiting global temperature increases to no more than 2°C above pre-industrial levels with efforts to limit this rise to 1.5°C. The aim is to limit global GHG emissions to 40 gigatons as soon as possible whilst acknowledging that peaking of GHG emissions will take longer for developing countries. Contributions to greenhouse gas emissions will be based on Intended Nationally Determined Contributions (INDCs) which will form the foundation for climate action post 2020. Significant progress was also made on elevating adaptation onto the same level as action to cut and curb emissions.

The EU, in 2014, agreed the “*2030 Climate and Energy Policy Framework*”<sup>(8)</sup>. The European Council endorsed a binding EU target of at least a 40% domestic reduction in greenhouse gas emissions by 2030 compared to 1990. The target will be delivered collectively by the EU in the most cost-effective manner possible, with the reductions in the ETS and non-ETS sectors amounting to 43% and 30% by 2030 compared to 2005, respectively. Secondly, it was agreed that all Member States will participate in this effort, balancing considerations of fairness and solidarity. The policy also outlines, under “Renewables and Energy Efficiency”, an EU binding target of at least 27% for the share of renewable energy consumed in the EU in 2030.

The “*Draft National Energy and Climate Plan (NECP) 2021-2030*”<sup>(9)</sup> was published in December 2018 and was to be submitted by the government, as a final version, to the EU by the end of 2019. The plan, when finalised, will outline the roadmap for meeting the legal energy and climate obligations including a 30% reduction target in greenhouse gas emissions from the non-ETS sectors including transport, buildings, agriculture and waste management.

In order to meet the objectives of the Paris Agreement and to reduce Ireland’s GHG emissions the Irish government has established several policies at a national level. The Climate Action and Low Carbon Development Act 2015<sup>(10)</sup> was developed to provide for the approval of plans by the government in relation to climate change and to enable achievement of the national transition objective of achieving decarbonisation by 2050. Under this Act the National Mitigation Plan<sup>(11)</sup> and the National Adaptation Framework<sup>(12)</sup> were established. The National Mitigation Plan sets out objectives for achieving a reduction in GHG emissions and transitioning the four key sectors (power generation, built environment, transport and agriculture) to decarbonisation, while the National Adaptation Framework aims to reduce the vulnerability of the country to the negative effects of climate change and to avail of positive impacts. Under the National Adaptation Framework each local authority was obligated to produce a Climate Adaptation Strategy for their functional area detailing the risks and challenges posed by climate change and the measures that will be put in place to adapt to those climatic changes.

The Government has also published the Climate Action Plan 2019<sup>(13)</sup>. This Plan is “committed to achieving a net zero carbon energy systems objective for Irish society and in the process, create a resilient, vibrant and sustainable country”. This will be led by the Government who will outline a set of policies to achieve the targets of the Plan. In order to meet the EU 2030 targets established for Ireland and the overall aim of decarbonisation by 2050 several plans and policies in the key sectors of electricity, built environment, transport, enterprise, agriculture and waste are outlined within the Climate Action Plan. In addition, the “Draft General Scheme of the Climate Action (Amendment) Bill 2019” was published in January 2020<sup>(14)</sup>. This is a key action of the Government’s Climate Action Plan 2019 and aims to enshrine in law the approach outlined in the Climate Action Plan.

**Table 9.1 Air Quality Standards Regulations 2011 (based on EU Council Directive 2008/50/EC)**

Pollutant	Regulation <sup>Note 1</sup>	Limit Type	Value
Nitrogen Dioxide (NO <sub>2</sub> )	2008/50/EC	Hourly limit for protection of human health - not to be exceeded more than 18 times/year	200 µg/m <sup>3</sup>
		Annual limit for protection of human health	40 µg/m <sup>3</sup>
		Critical level for protection of vegetation	30 µg/m <sup>3</sup> NO + NO <sub>2</sub>
Particulate Matter (as PM <sub>10</sub> )	2008/50/EC	24-hour limit for protection of human health - not to be exceeded more than 35 times/year	50 µg/m <sup>3</sup>
		Annual limit for protection of human health	40 µg/m <sup>3</sup>
Particulate Matter (as PM <sub>2.5</sub> )	2008/50/EC	Annual limit for protection of human health	25 µg/m <sup>3</sup>
Benzene	2008/50/EC	Annual limit for protection of human health	5 µg/m <sup>3</sup>
Carbon Monoxide (CO)	2008/50/EC	8-hour limit (on a rolling basis) for protection of human health	10 mg/m <sup>3</sup> (8.6 ppm)

<sup>Note 1</sup> EU 2008/50/EC – Clean Air For Europe (CAFÉ) Directive replaces the previous Air Framework Directive (1996/30/EC) and daughter directives 1999/30/EC and 2000/69/EC

## 9.2 STUDY METHODOLOGY

### Construction Stage

The Institute of Air Quality Management in the UK (IAQM) guidelines<sup>(15)</sup> outline an assessment method for predicting the impact of dust emissions from demolition, earthworks, construction and haulage activities based on the scale and nature of the works and the sensitivity of the area to dust impacts. The IAQM methodology has been applied to the construction phase of this development in order to predict the likely magnitude of the dust impacts in the absence of mitigation measures.

Construction phase traffic also has the potential to impact air quality and climate. The UK Highways Agency guidance LA 105<sup>(16)</sup> states the following scoping criteria shall be used to determine whether the air quality impacts of a project can be scoped out or require an assessment based on the changes between the do something traffic (with the project) compared to the do minimum traffic (without the project). The TII guidance<sup>(17)</sup> was based on the previous version of the UK DMRB guidance<sup>(18)</sup> and notes that the TII guidance should be adapted for any updates to the DMRB (see Section 1.1 of *Guidelines for the Treatment of Air Quality During the Planning and Construction of National Road Schemes, 2011*)<sup>(17)</sup>.

- Annual average daily traffic (AADT) changes by 1,000 or more;
- Heavy duty vehicle (HDV) AADT changes by 200 or more;
- A change in speed band;
- A change in carriageway alignment by 5m or greater.

In addition, the impact of construction activities on vehicle movements shall be assessed where construction activities are programmed to last for more than 2 years<sup>(16)</sup>. While the construction period is expected to last

for over 2 years, none of the impacted road links meet the above scoping criteria and therefore, a detailed assessment is not required as there is no potential for significant impacts.

## Operational Stage

### Air Quality

The air quality assessment has been carried out following procedures described in the publications by the EPA<sup>(18,19)</sup> and using the methodology outlined in the guidance documents published by the UK Highways Agency<sup>(16,21)</sup> and UK Department of Environment Food and Rural Affairs (DEFRA)<sup>(21,22)</sup>. Transport Infrastructure Ireland (TII) reference the use of the UK Highways Agency and DEFRA guidance and methodology in their document *Guidelines for the Treatment of Air Quality During the Planning and Construction of National Road Schemes*<sup>(17)</sup>. This approach is considered best practice in the absence of Irish guidance and can be applied to any development that causes a change in traffic.

In 2019 the UK Highways Agency DMRB air quality guidance was revised with *LA 105 Air Quality* replacing a number of key pieces of guidance (HA 207/07, IAN 170/12, IAN 174/13, IAN 175/13, part of IAN 185/15). This revised document outlines a number of changes for air quality assessments in relation to road schemes but can be applied to any development that causes a change in traffic. Previously the DMRB air quality spreadsheet was used for the majority of assessments in Ireland with detailed modelling only required if this screening tool indicated compliance issues with the EU air quality standards. Guidance from Transport Infrastructure Ireland<sup>(17)</sup> recommends the use of the UK Highways Agency DMRB spreadsheet tool for assessing the air quality impacts from road schemes. However, the DMRB spreadsheet tool was last revised in 2007 and accounts for modelled years up to 2025. Vehicle emission standards up to Euro V are included but since 2017, Euro 6d standards are applicable for the new fleet. In addition, the model does not account for electric or hybrid vehicle use. Therefore, this is a somewhat outdated assessment tool. The LA 105 guidance document states that the DMRB spreadsheet tool may still be used for simple air quality assessments where there is unlikely to be a breach of the air quality standards. Due to its use of a “dirtier” fleet, vehicle emissions would be considered to be higher than more modern models and therefore any results will be conservative in nature and will provide a worst-case assessment.

The 2019 UK Highways Agency DMRB air quality revised guidance *LA 105 Air Quality* states that modelling should be conducted for NO<sub>2</sub> for the base, opening and design years for both the do minimum (do nothing) and do something scenarios. Modelling of PM<sub>10</sub> is only required for the base year to demonstrate that the air quality limit values in relation to PM<sub>10</sub> are not breached. Where the air quality modelling indicates exceedances of the PM<sub>10</sub> air quality limits in the base year then PM<sub>10</sub> should be included in the air quality model in the do minimum and do something scenarios. Modelling of PM<sub>2.5</sub> is not required as there are currently no issues with compliance with regard to this pollutant. The modelling of PM<sub>10</sub> can be used to show that the project does not impact on the PM<sub>2.5</sub> limit value as if compliance with the PM<sub>10</sub> limit is achieved then compliance with the PM<sub>2.5</sub> limit will also be achieved. Historically modelling of carbon monoxide (CO) and benzene (Bz) was required however, this is no longer needed as concentrations of these pollutants have been monitored to be significantly below their air quality limit values in recent years, even in urban centres<sup>(23)</sup>.

The UK Highways Agency guidance *LA 105*<sup>(16)</sup> scoping criteria outlined for the construction stage assessment was also used to determine the road links required for inclusion in the modelling assessment for the operational stage. The proposed development will not increase traffic volume (AADT or HGVs), speeds or change the road alignment by an amount greater than the scoping criteria. Therefore, no road links impacted by the proposed development satisfy the above mentioned criteria and a quantitative assessment of the impact of traffic emissions on ambient air quality is not necessary as there is no potential for significant impacts to local air quality.

### Climate

The UK Highways Agency has published an updated DMRB guidance document in relation to climate impact assessments *LA 114 Climate*<sup>(24)</sup>. The following scoping criteria are used to determine whether a detailed climate assessment is required for a proposed project during the operational stage:

- a change of more than 10% in AADT;
- a change of more than 10% to the number of heavy duty vehicles; and
- a change in daily average speed of more than 20 km/hr.

If one or more road links meets the above criteria, then further assessment is required. None of the road links impacted by the proposed development meet the above criteria and therefore a detailed assessment is not required as there is no potential for significant impacts to climate.

### 9.3 EXISTING RECEIVING ENVIRONMENT

#### Meteorological Data

A key factor in assessing temporal and spatial variations in air quality are the prevailing meteorological conditions. Depending on wind speed and direction, individual receptors may experience very significant variations in pollutant levels under the same source strength (i.e. traffic levels)<sup>(25)</sup>. Wind is of key importance in dispersing air pollutants and for ground level sources, such as traffic emissions, pollutant concentrations are generally inversely related to wind speed. Thus, concentrations of pollutants derived from traffic sources will generally be greatest under very calm conditions and low wind speeds when the movement of air is restricted. In relation to PM<sub>10</sub>, the situation is more complex due to the range of sources of this pollutant. Smaller particles (less than PM<sub>2.5</sub>) from traffic sources will be dispersed more rapidly at higher wind speeds. However, fugitive emissions of coarse particles (PM<sub>2.5</sub> - PM<sub>10</sub>) will actually increase at higher wind speeds. Thus, measured levels of PM<sub>10</sub> will be a non-linear function of wind speed.

The most representative weather station collating detailed weather records is Dublin Airport, which is located approximately 13 km north of the site. Dublin Airport met data has been examined to identify the prevailing wind direction and average wind speeds over a five-year period (see Figure 9.1). For data collated during five representative years (2015 – 2019), the predominant wind direction is south-westerly. The average wind speed over the period 1981 – 2010 is approximately 5.3 m/s<sup>(26)</sup>.

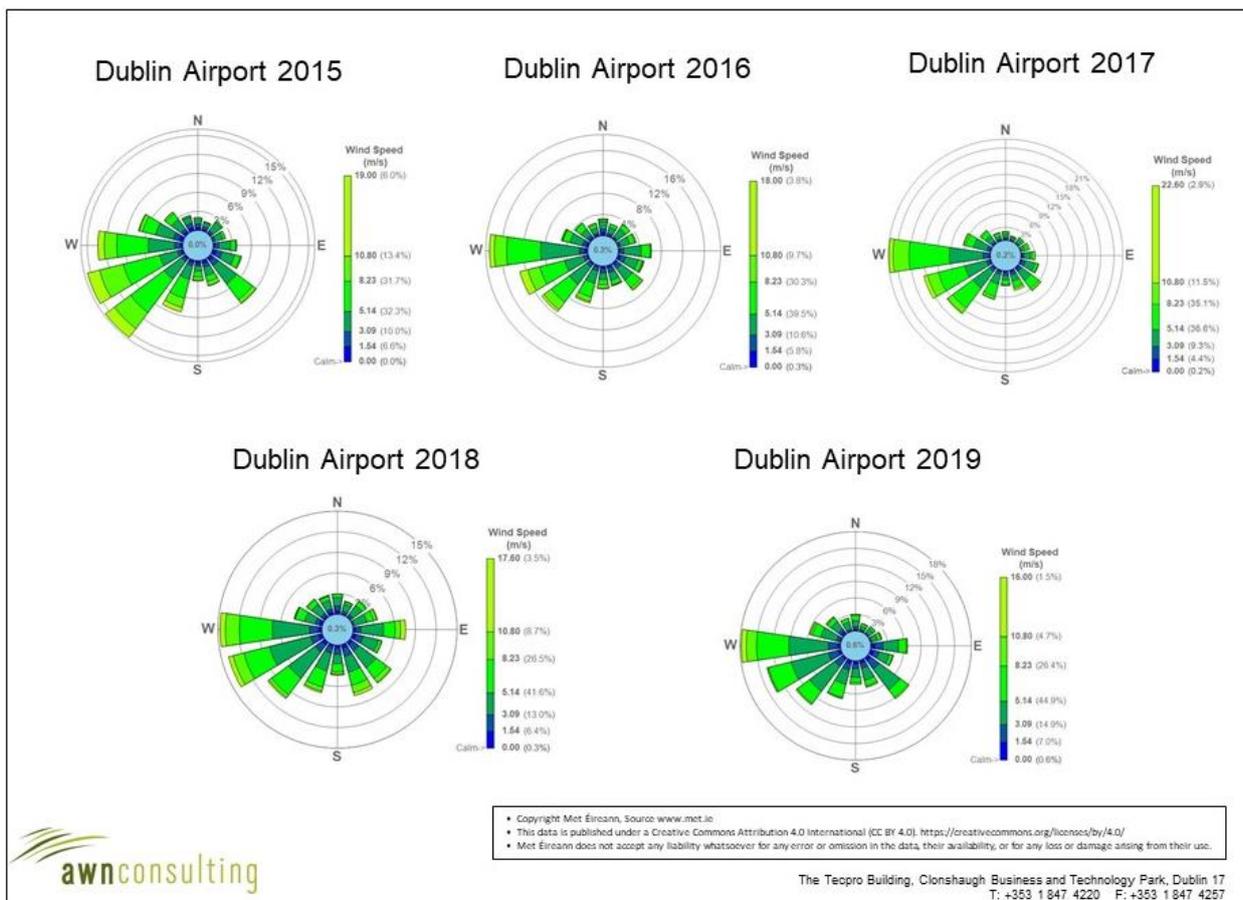


Figure 9.1 Dublin Airport Windrose 2015 - 2019

#### Baseline Air Quality – Review of Available Background Data

Air quality monitoring programs have been undertaken in recent years by the EPA and Local Authorities. The most recent annual report on air quality in Ireland is the “Air Quality In Ireland 2018”<sup>(23)</sup>. The EPA website

details the range and scope of monitoring undertaken throughout Ireland and provides both monitoring data and the results of previous air quality assessments<sup>(27)</sup>.

In terms of air monitoring and assessment, Blackrock is within the Zone A Dublin region<sup>(27)</sup>. The long-term monitoring data has been used to determine background concentrations for the key pollutants in the region of the proposed development. The background concentration accounts for all non-traffic derived emissions (e.g. natural sources, industry, home heating etc.).

With regard to NO<sub>2</sub>, continuous monitoring data from the EPA<sup>(23)</sup> at the Zone A locations of Rathmines, Dún Laoghaire, Swords and Ballyfermot show that levels of NO<sub>2</sub> are below both the annual and 1-hour limit values (see Table 9.2), with average long-term concentrations ranging from 13 - 20 µg/m<sup>3</sup> for the period 2014 – 2018 and few exceedances of the maximum 1 hour limit of 200 µg/m<sup>3</sup> in any one year (18 exceedances are allowed per year). The most representative monitoring station is Dún Laoghaire, which is located approximately 3 km south-east of the site has an average annual mean concentration of 17.2 µg/m<sup>3</sup> over the five year period. Based on these results and keeping regard for the greater distance from the city centre to the site, a conservative estimate of the background NO<sub>2</sub> concentration in the region of the proposed development is 18 µg/m<sup>3</sup>.

**Table 9.2 Trends In Dublin City Air Quality – NO<sub>2</sub>**

Station	Averaging Period <sup>Notes 1,2</sup>	Year				
		2014	2015	2016	2017	2018
Rathmines	Annual Mean NO <sub>2</sub> (µg/m <sup>3</sup> )	17	18	20	17	20
	Max 1-hr NO <sub>2</sub> (µg/m <sup>3</sup> )	112	106	102	116	138
Dun Laoghaire	Annual Mean NO <sub>2</sub> (µg/m <sup>3</sup> )	15	16	19	17	19
	Max 1-hr NO <sub>2</sub> (µg/m <sup>3</sup> )	105	103	142	153	135
Swords	Annual Mean NO <sub>2</sub> (µg/m <sup>3</sup> )	14	13	16	14	16
	Max 1-hr NO <sub>2</sub> (µg/m <sup>3</sup> )	325	170	206	107	112
Ballyfermot	Annual Mean NO <sub>2</sub> (µg/m <sup>3</sup> )	16	16	17	17	17
	Max 1-hr NO <sub>2</sub> (µg/m <sup>3</sup> )	128	142	127	148	217

Note 1 Annual average limit value – 40 µg/m<sup>3</sup> (EU Council Directive 2008/50/EC & S.I. No. 180 of 2011).

Note 2 1-hour limit value – 200 µg/m<sup>3</sup> as a 99.8<sup>th</sup> percentile, i.e. not to be exceeded >18 times per year (EU Council Directive 2008/50/EC & S.I. No. 180 of 2011).

Continuous PM<sub>10</sub> monitoring carried out at the urban background locations of Rathmines, Phoenix Park, Ballyfermot and Dún Laoghaire showed 2014 – 2018 annual mean concentrations ranging from 9 – 16 µg/m<sup>3</sup> (Table 9.3), with at most 5 exceedances (in Rathmines) of the 24-hour limit value of 50 µg/m<sup>3</sup> in any one year (35 exceedances are permitted per year)<sup>(23)</sup>. Results for the 2014 – 2018 period suggest an upper average PM<sub>10</sub> concentration of no more than 15 µg/m<sup>3</sup>. Based on the EPA data (Table 9.3) a conservative estimate of the current background PM<sub>10</sub> concentration in the region of the site is 15 µg/m<sup>3</sup>.

**Table 9.3 Trends In Dublin City Air Quality – PM<sub>10</sub>**

Station	Averaging Period	Year				
		2014	2015	2016	2017	2018
Ballyfermot	Annual Mean PM <sub>10</sub> (µg/m <sup>3</sup> )	11	12	11	12	16
	24-hr Mean > 50 µg/m <sup>3</sup> (days)	2	3	0	1	0
Dún Laoghaire	Annual Mean PM <sub>10</sub> (µg/m <sup>3</sup> )	14	13	13	12	13
	24-hr Mean > 50 µg/m <sup>3</sup> (days)	2	3	0	2	0
Rathmines	Annual Mean PM <sub>10</sub> (µg/m <sup>3</sup> )	14	15	15	13	15
	24-hr Mean > 50 µg/m <sup>3</sup> (days)	3	5	3	5	2
Phoenix Park	Annual Mean PM <sub>10</sub> (µg/m <sup>3</sup> )	12	12	11	9	11
	24-hr Mean > 50 µg/m <sup>3</sup> (days)	0	2	0	1	0

Note 1 Annual average limit value - 40 µg/m<sup>3</sup> (EU Council Directive 2008/50/EC & S.I. No. 180 of 2011).

Note 2 24-hour limit value - 50 µg/m<sup>3</sup> as a 90.4<sup>th</sup> percentile, i.e. not to be exceeded >35 times per year (EU Council Directive 1999/30/EC & S.I. No. 180 of 2011).

Continuous PM<sub>2.5</sub> monitoring carried out at the Zone A location of Rathmines showed PM<sub>2.5</sub> concentrations ranged from 9 – 10 µg/m<sup>3</sup> with PM<sub>2.5</sub>/PM<sub>10</sub> ratios ranging from 0.60 – 0.68 over the period 2014 – 2018. Based

on this information, a ratio of 0.7 was used to generate a background PM<sub>2.5</sub> concentration in the region of the site of 10.5 µg/m<sup>3</sup>.

### Climate Baseline

Anthropogenic emissions of greenhouse gases in Ireland included in the EU 2020 strategy are outlined in the most recent review by the EPA which details emissions up to 2018<sup>(28)</sup>. The data published in 2020 states that Ireland has exceeded its 2018 annual limit set under the EU’s Effort Sharing Decision (ESD), 406/2009/EC1 by 5.59 Mt. For 2018, total national greenhouse gas emissions are estimated to be 60.93 million tonnes carbon dioxide equivalent (Mt CO<sub>2</sub>eq). This is 0.1% lower (0.07 Mt CO<sub>2</sub>eq) than emissions in 2017. Agriculture is the largest contributor in 2018 at 33.9% of the total, with the transport sector accounting for 20.1% of emissions of CO<sub>2</sub>.

Greenhouse gas emissions from the transport sector increased by 1.6% or 0.20 Mt CO<sub>2</sub>eq in 2018. This is the fifth year out of the last six with increased emissions in transport. Private diesel cars increased by 7.7% in 2018 while the number of passenger petrol cars decreased by 4.5%. Road transportation accounted for 12,225 kt CO<sub>2</sub>eq which is 20.1% of the total 2018 emissions and an increase of 1.6% on 2017.

The EPA 2019 GHG Emissions Projections Report for 2018 – 2040<sup>(29)</sup> notes that there is a long-term projected decrease in greenhouse gas emissions as a result of inclusion of new climate mitigation policies and measures that formed part of the National Development Plan (NDP) which was published in 2018. Implementation of these are classed as a “*With Additional Measures scenario*” for future scenarios. A change from generating electricity using coal and peat to wind power and diesel vehicle engines to electric vehicle engines are envisaged under this scenario. While emissions are projected to decrease in these areas, emissions from agriculture are projected to grow steadily due to an increase in animal numbers. However, over the period 2013 – 2020 Ireland is projected to cumulatively exceed its compliance obligations with the EU’s Effort Sharing Decision (Decision No. 406/2009/EC) 2020 targets by approximately 10 Mt CO<sub>2</sub>eq under the “*With Existing Measures*” scenario and 9 Mt CO<sub>2</sub>eq under the “*With Additional Measures*” scenario<sup>(29)</sup>.

### Sensitivity of the Receiving Environment

In line with the IAQM guidance document<sup>(15)</sup> prior to assessing the impact of dust from a proposed development the sensitivity of the area must first be assessed as outlined below. Both receptor sensitivity and proximity to proposed works areas are taken into consideration. For the purposes of this assessment, high sensitivity receptors are regarded as residential properties where people are likely to spend the majority of their time. Commercial properties and places of work are regarded as medium sensitivity while low sensitivity receptors are places where people are present for short periods or do not expect a high level of amenity.

In terms of receptor sensitivity to dust soiling, there are approximately 12 houses and 1 apartment complex (high sensitivity receptors) located within 20 m of the proposed development site. Based on the IAQM criteria outlined in Table 9.4, the worst case sensitivity of the area to dust soiling is considered to be **high**.

**Table 9.4 Sensitivity of the Area to Dust Soiling Effects on People and Property**

Receptor Sensitivity	Number Of Receptors	Distance from source (m)			
		<20	<50	<100	<350
High	>100	High	High	Medium	Low
	10-100	<b>High</b>	Medium	Low	Low
	1-10	Medium	Low	Low	Low
Medium	>1	Medium	Low	Low	Low
Low	>1	Low	Low	Low	Low

In addition to sensitivity to dust soiling, the IAQM guidelines also outline the assessment criteria for determining the sensitivity of the area to human health impacts. The criteria take into consideration the current annual mean PM<sub>10</sub> concentration, receptor sensitivity based on type and the number of receptors affected within various distance bands from the construction works. A conservative estimate of the current annual mean PM<sub>10</sub> concentration in the vicinity of the proposed development is estimated to be 15 µg/m<sup>3</sup>

and there are approximately 12 houses and 1 apartment complex high sensitivity receptors located within 20 m of the proposed works. Based on the IAQM criteria outlined in Table 9.5, the worst case sensitivity of the area to human health is considered to be **low**.

**Table 9.5 Sensitivity of the Area to Human Health Impacts**

Receptor Sensitivity	Annual Mean PM <sub>10</sub> Concentration	Number Of Receptors	Distance from source (m)			
			<20	<50	<100	<200
High	< 24 µg/m <sup>3</sup>	>100	Medium	Low	Low	Low
		10-100	<b>Low</b>	Low	Low	Low
		1-10	Low	Low	Low	Low
Medium	< 24 µg/m <sup>3</sup>	>10	Low	Low	Low	Low
		1-10	Low	Low	Low	Low
Low	< 24 µg/m <sup>3</sup>	>1	Low	Low	Low	Low

#### 9.4 CHARACTERISTICS OF THE PROPOSED DEVELOPMENT

The proposed development relates to the provision of 57 no. additional apartments, above the permitted podium car park, to the north west of the centre, as a Phase 2 residential development. It is also proposed to make alterations to the Phase 1 permission for 45 no. apartments (Reg. Ref.: D17A/0950 & ABP Ref.: 300745-18), from second to fourth floor levels of the rejuvenated Frascati Centre. The subject application therefore relates to a total of 102 no. residential units.

#### 9.5 POTENTIAL IMPACT OF THE PROPOSED DEVELOPMENT

##### Construction phase

##### Air Quality

The greatest potential impact on air quality during the construction phase of the proposed development is from construction dust emissions and the potential for nuisance dust. While construction dust tends to be deposited within 350m of a construction site, the majority of the deposition occurs within the first 50m. The extent of any dust generation depends on the nature of the dust (soils, peat, sands, gravels, silts etc.) and the nature of the construction activity. In addition, the potential for dust dispersion and deposition depends on local meteorological factors such as rainfall, wind speed and wind direction.

It is important to note that the potential impacts associated with the construction phase of the proposed development are short-term in nature. When the dust minimisation measures detailed in Appendix 9.2 of this section are implemented, fugitive emissions of dust from the site will not be significant and will pose no nuisance at nearby receptors.

In order to determine the level of dust mitigation required during the proposed works, the potential dust emission magnitude for each dust generating activity needs to be taken into account, in conjunction with the previously established sensitivity of the area (see Section 9.3). The major dust generating activities are divided into four types within the IAQM guidance to reflect their different potential impacts. These are:

- Demolition;
- Earthworks;
- Construction; and
- Trackout (movement of heavy vehicles).

##### *Demolition*

There is no demolition required as part of the proposed development. All required demolition works were undertaken as part of the previously approved planning applications for the Rejuvenation Scheme.

### Earthworks

Earthworks typically involve excavating material, loading and unloading of materials, tipping and stockpiling activities. Activities such as levelling the site and landscaping works are also considered under this category. All earthworks have been undertaken as part of the previously approved Rejuvenation Scheme which has now completed construction. The proposed residential development will be located above the previously approved shops on the ground and first floors for which earthworks were undertaken and assessed as part of that planning application and amendments.

### Construction

Dust emission magnitude from construction can be classified as small, medium or large based on the definitions from the IAQM guidance as transcribed below:

**Large:** Total building volume > 100,000 m<sup>3</sup>, on-site concrete batching, sandblasting;

**Medium:** Total building volume 25,000 m<sup>3</sup> – 100,000 m<sup>3</sup>, potentially dusty construction material (e.g. concrete), on-site concrete batching;

**Small:** Total building volume < 25,000 m<sup>3</sup>, construction material with low potential for dust release (e.g. metal cladding or timber).

The dust emission magnitude for the proposed construction activities can be classified as large as a worst-case as the total volume of the new buildings will be greater than 100,000 m<sup>3</sup>, but there is unlikely to be any on-site concrete batching or sandblasting.

The sensitivity of the area is combined with the dust emission magnitude for each dust generating activity to define the risk of dust impacts in the absence of mitigation. As outlined in Table 9.6, this results in an overall **high risk** of temporary dust soiling impacts and an overall **low risk** to human health impacts as a result of the proposed construction activities.

**Table 9.6 Risk of Dust Impacts – Construction**

Sensitivity of Area	Dust Emission Magnitude		
	Large	Medium	Small
High	High Risk	Medium Risk	Low Risk
Medium	Medium Risk	Medium Risk	Low Risk
Low	Low Risk	Low Risk	Negligible

### Trackout

Factors which determine the dust emission magnitude are vehicle size, vehicle speed, number of vehicles, road surface material and duration of movement. Dust emission magnitude from trackout can be classified as small, medium or large based on the definitions from the IAQM guidance as transcribed below:

**Large:** > 50 HGV (> 3.5 t) outward movements in any one day, potentially dusty surface material (e.g. high clay content), unpaved road length > 100 m;

**Medium:** 10 - 50 HGV (> 3.5 t) outward movements in any one day, moderately dusty surface material (e.g. high clay content), unpaved road length 50 - 100 m;

**Small:** < 10 HGV (> 3.5 t) outward movements in any one day, surface material with low potential for dust release, unpaved road length < 50 m.

The dust emission magnitude for the proposed trackout can be classified as small as worst-case as there are likely to be substantially less than 10 HGV movements per day.

The sensitivity of the area is combined with the dust emission magnitude for each dust generating activity to define the risk of dust impacts in the absence of mitigation. As outlined in Table 9.7, this results in an overall

**low risk** of temporary dust soiling impacts and a **negligible risk** of temporary human health impacts as a result of the proposed trackout activities.

**Table 9.7 Risk of Dust Impacts – Trackout**

Sensitivity of Area	Dust Emission Magnitude		
	Large	Medium	Small
High	High Risk	Medium Risk	<b>Low Risk</b>
Medium	Medium Risk	Medium Risk	Low Risk
Low	Low Risk	Low Risk	<b>Negligible</b>

*Summary of Dust Emission Risk*

The risk of dust impacts as a result of the proposed development are summarised in Table 9.8 for each activity. The magnitude of risk determined is used to prescribe the level of site specific mitigation required for each activity in order to prevent significant impacts occurring.

Overall, in order to ensure that no dust nuisance occurs during the construction and trackout activities, a range of dust mitigation measures associated with a **high risk** of dust impacts must be implemented. When the dust mitigation measures detailed in Appendix 9.2 are implemented, fugitive emissions of dust from the site will be insignificant and pose no nuisance at nearby receptors.

**Table 9.8 Summary of Dust Impact Risk used to Define Site-Specific Mitigation**

Potential Impact	Dust Emission Magnitude			
	Demolition	Earthworks	Construction	Trackout
Dust Soiling	N/A	N/A	High Risk	Low Risk
Human Health	N/A	N/A	Low Risk	Negligible

There is also the potential for traffic emissions to impact air quality in the short-term over the construction phase. Particularly due to the increase in HGVs accessing the site. The construction stage traffic has been reviewed and a detailed air quality assessment has been scoped out as none of the road links impacted by the proposed development satisfy the DMRB assessment criteria in Section 9.2 and referenced below.

- Annual average daily traffic (AADT) changes by 1,000 or more;
- Heavy duty vehicle (HDV) AADT changes by 200 or more;
- A change in speed band;
- A change in carriageway alignment by 5m or greater.

It can therefore be determined that the construction stage traffic will have a neutral, imperceptible and short-term impact on air quality due to the minor increase in site related traffic as a result of the proposed development.

Climate

There is the potential for a number of greenhouse gas emissions to atmosphere during the construction of the development. Construction vehicles, generators etc., may give rise to CO<sub>2</sub> and N<sub>2</sub>O emissions.

Human Health

Construction related dust emissions have the potential to impact human health. As determined above, the likely risk of human health impacts as a result of all relevant construction activities is considered low.

## Operational Phase

### Air Quality

There is the potential for a number of emissions to the atmosphere during the operational phase of the development. In particular, the traffic-related air emissions may generate quantities of air pollutants such as NO<sub>2</sub>, CO, benzene and PM<sub>10</sub>.

### Climate

There is the potential for a number of greenhouse gas emissions to atmosphere during the operational phase of the development. Road traffic and space heating of buildings may give rise to CO<sub>2</sub> and N<sub>2</sub>O emissions.

### Human Health

Traffic related air emissions have the potential to impact human health if they do not comply with the ambient Air Quality Standards detailed in Table 9.1.

## 9.6 DO NOTHING IMPACT

The Do-Nothing scenario includes the completion of the permitted Phase 1 residential development, i.e. without the alterations now proposed, above the rejuvenated Frascati Centre which is substantially complete, without the proposed Phase 2 residential development. The air quality assessment of the Rejuvenation Scheme and the Phase 1 residential extension found that the impact to air quality would be negligible. Therefore, ambient air quality at the site will remain as per the baseline and will change in accordance with trends within the wider area (including influences from potential new developments in the surrounding area, changes in road traffic, etc).

## 9.7 AVOIDANCE, REMEDIAL AND MITIGATION MEASURES

### Construction Phase

#### Air Quality

The greatest potential impact on air quality during the construction phase of the proposed development is from construction dust emissions and the potential for nuisance dust and the following mitigation measure is recommended.

#### **AQ CONST 1: Air Quality Mitigation Measure**

The dust minimisation measures specified in Appendix 9.2 of this chapter will be implemented during the construction phase of the project and thus fugitive emissions of dust from the site will be insignificant and pose no nuisance at nearby receptors.

#### Climate

CO<sub>2</sub> and N<sub>2</sub>O emissions during construction will have an imperceptible impact on climate therefore no mitigation measures are required.

### Operational Phase

The impact of the proposed development on air quality and climate will be imperceptible. Thus, no site-specific mitigation measures are required.

## 9.8 PREDICTED IMPACTS OF THE PROPOSED DEVELOPMENT

### Construction Phase

#### Air Quality

Once the dust minimisation measures specified in Appendix 9.2 of this chapter are implemented, fugitive emissions of dust from the site will be **short-term** and **insignificant** and pose no nuisance at nearby

receptors. Construction vehicles, generators etc., will also give rise to some exhaust emissions. However, due to the size and nature of the construction activities, exhaust emissions during construction will have an imperceptible impact on local air quality. It should be noted that the majority of site works have been undertaken as part of the permitted Rejuvenation Scheme and similar mitigation measures to those proposed in Appendix 9.2 were in place on site to avoid dust nuisance impacts. The proposed residential extension is unlikely to add significantly to on-site dust emissions.

### Climate

There is the potential for a number of greenhouse gas emissions to atmosphere during the construction of the development. Construction vehicles, generators etc., may give rise to CO<sub>2</sub> and N<sub>2</sub>O emissions. The Institute of Air Quality Management document *Guidance on the Assessment of Dust from Demolition and Construction*<sup>(15)</sup> states that site traffic and plant is unlikely to make a significant impact on climate. Therefore, the impact on climate is assessed to be **neutral, imperceptible** and **short term**.

### Human Health

Best practice mitigation measures are proposed for the construction phase of the proposed development which will focus on the pro-active control of dust and other air pollutants to minimise generation of emissions at source. The mitigation measures that will be put in place during construction of the proposed development will ensure that the impact of the development complies with all EU ambient air quality legislative limit values which are based on the protection of human health. Therefore, the impact of construction of the proposed development is likely to be **short-term** and **imperceptible** with respect to human health.

### **Operational Phase**

#### Air Quality

There is the potential for a number of emissions to the atmosphere during the operational phase of the development. In particular, the traffic-related air emissions may generate quantities of air pollutants such as NO<sub>2</sub>, PM<sub>10</sub> and PM<sub>2.5</sub>. However, impacts from these emissions have been screened out using the UK DMRB guidance<sup>(16)</sup>, on which the TII guidance<sup>(17)</sup> was based. None of the road links impacted by the proposed development satisfy the screening criteria (see Section 9.2) and an assessment of the impact of traffic emissions on ambient air quality is not necessary as there is no potential for significant impacts. The proposed residential development will increase traffic flows on the existing road network by at most 107 AADT on the N31. Where such information was available cumulative traffic data associated with other existing and permitted developments in the vicinity of the development were also included in the calculations. It can therefore be determined that the impact to air quality from traffic emissions during the operational stage is **neutral, local, long-term** and **imperceptible**.

#### Climate

Climate change has the potential to alter weather patterns and increase the frequency of rainfall in future years. As a result of this there is the potential for flooding related impacts on site in future years. Adequate attenuation and drainage have been provided for to account for increased rainfall in future years as part of the design of this development. Therefore, the impact will be **long-term, neutral** and **imperceptible**.

There is also the potential for increased traffic volumes to impact climate. The change in AADT values is not of the magnitude to require a detailed climate assessment as per the DMRB screening criteria<sup>(24)</sup>. It can therefore be determined that traffic related CO<sub>2</sub> and N<sub>2</sub>O emissions during the operational phase are **long-term, neutral** and **imperceptible**.

The proposed development has been designed so as to reduce the impact on climate as much as possible during operation. The Sustainability, TGDL and NZEB Report prepared Homan O'Brien submitted under separate cover with this planning application details a number of design measures that have been considered in order to reduce the impact on climate wherever possible. Such measures include:

- Achieving as high as possible BER rating (A2/A3);
- The development will be in compliance with the requirements of the Near Zero Energy Building (NZEB) Standards;

- A renewable energy rating (RER) of 20% as a minimum will be achieved to comply with Part L (2019) of the NZEB regulations;
- Minimising heat loss where possible;
- Use of air-source heat pumps;
- Use of PV panels;
- Use of LED lighting;
- Provision of electric car charging points;
- Provision on bicycle parking;
- Accessible public transport links to reduce dependence on private cars.

These measures will aid in reducing the impact to climate during the operational phase of the proposed development in line with the goals of the Dun Laoghaire Rathdown Development Plan and Climate Change Action Plan.

### Human Health

Traffic related air emissions have the potential to impact human health if they do not comply with the ambient Air Quality Standards detailed in Table 9.1. However, as the traffic generated by the proposed development does not satisfy the assessment criteria to require an air modelling assessment and therefore there is no potential for significant impacts. It can be determined that the impact to human health during the operational stage is **neutral, local, long-term** but overall **imperceptible**.

### **Cumulative Impacts**

According to the IAQM guidance<sup>(15)</sup>, should the construction phase of the proposed development coincide with the construction of any other permitted developments within 350m of the site then there is the potential for cumulative dust impacts to nearby sensitive receptors. Implementation of the mitigation measures detailed in Appendix 9.2 throughout the construction phase of the proposed development will avoid any significant off-site cumulative dust impacts. Therefore, the potential for short-term cumulative impacts is considered low and cumulative dust related impacts are predicted to be **short-term** and **not significant**.

The cumulative impact associated with the operational phase of the proposed residential extension and the permitted Rejuvenation Scheme would be as a result of increased traffic volumes on the nearby road network. The proposed residential development will increase traffic flows on the existing road network by at most 107 AADT on the N31 and as such the potential impact is considered imperceptible. The impact to air quality as a result of increased traffic flows as a result of the Rejuvenation Scheme was found to be negligible and therefore, the overall cumulative impact associated with both developments is considered **imperceptible, long-term** and **not significant**. The cumulative impact of increased traffic volumes associated with the proposed development in conjunction with other permitted developments (development of Enterprise House opposite the subject site, and the residential development of St Teresa's to the south) in the vicinity of the site was considered in the traffic impact assessment for future opening and design years and the increase was considered imperceptible with regards to air quality.

## **9.9 MONITORING**

In order to ensure that any dust nuisance is minimised, a series of mitigation measures have been listed in Appendix 9.2. If the construction contractor adheres to good working practices and implements dust mitigation measures the levels of dust generated are assessed to be minimal and are unlikely to cause an environmental nuisance. Therefore, monitoring is not required.

Operational phase impacts are predicted to be imperceptible therefore no monitoring is proposed.

## **9.10 REINSTATEMENT**

Not Applicable

## 9.11 INTERACTIONS

Air Quality does not have a significant number of interactions with other parameters. The most important interaction is between air quality and human health. Interactions between air quality and traffic also have the potential to be significant.

Construction stage dust emissions have the potential to impact human health, however, it was determined that the risk to human health is low for all relevant construction activities. Best practice dust mitigation measures will be implemented on site and as such impacts to human health are predicted to be imperceptible and short-term.

Traffic related emissions have the potential to impact air quality, however, none of the road links impacted by the proposed development satisfied the assessment criteria and it was therefore determined that the impact to air quality is imperceptible for the long and short term.

## 9.12 DIFFICULTIES ENCOUNTERED IN COMPILING

No difficulties were encountered in the course of this assessment.

## 9.13 REFERENCES

- (1) German VDI (2002) Technical Guidelines on Air Quality Control – TA Luft
- (2) DoEHLG (2004) Quarries and Ancillary Activities, Guidelines for Planning Authorities
- (3) EEA (2012) NEC Directive Status Reports 2011
- (4) Environmental Protection Agency (2020a) Ireland's Transboundary Gas Emissions 1990 –2030
- (5) UN Framework Convention on Climate Change (1999) Ireland - Report on the in-depth review of the second national communication of Ireland
- (6) UN Framework Convention on Climate Change (1997) Kyoto Protocol To The United Nations Framework Convention On Climate Change
- (7) UN Framework Convention on Climate Change (2012) Doha Amendment To The Kyoto Protocol
- (8) European Commission (2014) A policy framework for climate and energy in the period from 2020 to 2030
- (9) Government of Ireland (2018) Draft National Energy and Climate Plan (NECP) 2021-2030
- (10) Government of Ireland (2015) Climate Action and Low Carbon Development Act 2015
- (11) Department of Communications, Climate Action and Environment (DCCAE) (2017) National Mitigation Plan
- (12) Department of Communications, Climate Action and Environment (DCCAE) (2018) National Adaptation Framework
- (13) Government of Ireland (2019) Climate Action Plan 2019
- (14) Government of Ireland (2020) Draft General Scheme of the Climate Action (Amendment) Bill 2019
- (15) IAQM (2014) Guidance on the Assessment of Dust from Demolition and Construction
- (16) UK Highways Agency (2019) UK Design Manual for Roads and Bridges (DMRB), Volume 11, Environmental Assessment, Section 3 Environmental Assessment Techniques, Part 1 LA 105 Air quality
- (17) Transport Infrastructure Ireland (2011) Guidelines for the Treatment of Air Quality During the Planning and Construction of National Road Schemes
- (18) UK Highways Agency (2007) Design Manual for Roads and Bridges Vol 11 Chapter 3, HA 207/07 (Document & Calculation Spreadsheet)
- (19) EPA (2017) Guidelines on the Information to be Contained in Environmental Impact Assessment Reports - Draft
- (20) EPA (2015) Advice Notes for Preparing Environmental Impact Statements – Draft
- (21) UK DEFRA (2018) Part IV of the Environment Act 1995: Local Air Quality Management, LAQM.TG(16)
- (22) UK DEFRA (2016) Part IV of the Environment Act 1995: Local Air Quality Management, LAQM. PG(16)
- (23) Environmental Protection Agency (2019) Air Quality in Ireland 2018 (& previous annual reports)
- (24) UK Highways Agency (2019) UK Design Manual for Roads and Bridges (DMRB) Volume 11 Environmental Assessment, Section 3 Environmental Assessment Techniques, Part 14 LA 114 Climate
- (25) World Health Organisation (2006) Air Quality Guidelines - Global Update 2005 (and previous Air Quality Guideline Reports 1999 & 2000)
- (26) Met Éireann (2020) Met Eireann website: <https://www.met.ie/>
- (27) Environmental Protection Agency (2020b) EPA website Available at: <http://www.epa.ie/whatwedo/monitoring/air/>
- (28) Environmental Protection Agency (2020) Ireland's Final Greenhouse Gas Emissions 1990 – 2018

- (29) Environmental Protection Agency (2019) GHG Emissions Projections Report - Ireland's Greenhouse Gas Emissions Projections 2018 – 2040
- (30) The Scottish Office (1996) Planning Advice Note PAN50 Annex B: Controlling The Environmental Effects Of Surface Mineral Workings Annex B: The Control of Dust at Surface Mineral Workings
- (31) UK Office of Deputy Prime Minister (2002) Controlling the Environmental Effects of Recycled and Secondary Aggregates Production Good Practice Guidance
- (32) BRE (2003) Controlling Particles, Vapours & Noise Pollution From Construction Sites
- (33) USEPA (1997) Fugitive Dust Technical Information Document for the Best Available Control Measures
- (34) USEPA (1986) Compilation of Air Pollutant Emission Factors, AP-42, Fifth Edition (periodically updated)

## APPENDIX 9.1

### Ambient Air Quality Standards

National standards for ambient air pollutants in Ireland have generally ensued from Council Directives enacted in the EU (& previously the EC & EEC) (see Table 9.1). The initial interest in ambient air pollution legislation in the EU dates from the early 1980s and was in response to the most serious pollutant problems at that time which was the issue of acid rain. As a result of this sulphur dioxide, and later nitrogen dioxide, were both the focus of EU legislation. Linked to the acid rain problem was urban smog associated with fuel burning for space heating purposes. Also apparent at this time were the problems caused by leaded petrol and EU legislation was introduced to deal with this problem in the early 1980s.

In recent years the EU has focused on defining a basis strategy across the EU in relation to ambient air quality. In 1996, a Framework Directive, Council Directive 96/62/EC, on ambient air quality assessment and management was enacted. The aims of the Directive are fourfold. Firstly, the Directive's aim is to establish objectives for ambient air quality designed to avoid harmful effects to health. Secondly, the Directive aims to assess ambient air quality on the basis of common methods and criteria throughout the EU. Additionally, it is aimed to make information on air quality available to the public via alert thresholds and fourthly, it aims to maintain air quality where it is good and improve it in other cases.

As part of these measures to improve air quality, the European Commission has adopted proposals for daughter legislation under Directive 96/62/EC. The first of these directives to be enacted, Council Directive 1999/30/EC, has been passed into Irish Law as S.I. No 271 of 2002 (Air Quality Standards Regulations 2002), and has set limit values which came into operation on 17<sup>th</sup> June 2002. Council Directive 1999/30/EC, as relating to limit values for sulphur dioxide, nitrogen dioxide, lead and particulate matter, is detailed in Table 9.1. The Air Quality Standards Regulations 2002 detail margins of tolerance, which are trigger levels for certain types of action in the period leading to the attainment date. The margin of tolerance varies from 60% for lead, to 30% for 24-hour limit value for PM<sub>10</sub>, 40% for the hourly and annual limit value for NO<sub>2</sub> and 26% for hourly SO<sub>2</sub> limit values. The margin of tolerance commenced from June 2002, and will start to reduce from 1 January 2003 and every 12 months thereafter by equal annual percentages to reach 0% by the attainment date. A second daughter directive, EU Council Directive 2000/69/EC, has published limit values for both carbon monoxide and benzene in ambient air as set out in Table 9.2. This has also been passed into Irish Law under the Air Quality Standards Regulations 2002.

The most recent EU Council Directive on ambient air quality was published on the 11/06/08 which has been transposed into Irish Law as S.I. 180 of 2011. Council Directive 2008/50/EC combines the previous Air Quality Framework Directive and its subsequent daughter directives. Provisions were also made for the inclusion of new ambient limit values relating to PM<sub>2.5</sub>. The margins of tolerance specific to each pollutant were also slightly adjusted from previous directives as outlined in Table 9.1. In regards to existing ambient air quality standards, it is not proposed to modify the standards but to strengthen existing provisions to ensure that non-compliances are removed. In addition, new ambient standards for PM<sub>2.5</sub> are included in Directive 2008/50/EC. The approach for PM<sub>2.5</sub> is to establish a target value of 25 µg/m<sup>3</sup>, as an annual average (to be attained everywhere by 2010) and a limit value of 25 µg/m<sup>3</sup>, as an annual average (to be attained everywhere by 2015), coupled with a target to reduce human exposure generally to PM<sub>2.5</sub> between 2010 and 2020. This exposure reduction target will range from 0% (for PM<sub>2.5</sub> concentrations of less than 8.5 µg/m<sup>3</sup> to 20% of the average exposure indicator (AEI) for concentrations of between 18 - 22 µg/m<sup>3</sup>). Where the AEI is currently greater than 22 µg/m<sup>3</sup> all appropriate measures should be employed to reduce this level to 18 µg/m<sup>3</sup> by 2020. The AEI is based on measurements taken in urban background locations averaged over a three year period from 2008 - 2010 and again from 2018-2020. Additionally, an exposure concentration obligation of 20 µg/m<sup>3</sup> has been set to be complied with by 2015 again based on the AEI.

Although the EU Air Quality Limit Values are the basis of legislation, other thresholds outlined by the EU Directives are used which are triggers for particular actions. The Alert Threshold is defined in Council Directive 96/62/EC as "a level beyond which there is a risk to human health from brief exposure and at which immediate steps shall be taken as laid down in Directive 96/62/EC". These steps include undertaking to ensure that the necessary steps are taken to inform the public (e.g. by means of radio, television and the press).

The Margin of Tolerance is defined in Council Directive 96/62/EC as a concentration which is higher than the limit value when legislation comes into force. It decreases to meet the limit value by the attainment date. The Upper Assessment Threshold is defined in Council Directive 96/62/EC as a concentration above which

high quality measurement is mandatory. Data from measurement may be supplemented by information from other sources, including air quality modelling.

An annual average limit for both NO<sub>x</sub> (NO and NO<sub>2</sub>) is applicable for the protection of vegetation in highly rural areas away from major sources of NO<sub>x</sub> such as large conurbations, factories and high road vehicle activity such as a dual carriageway or motorway. Annex VI of EU Directive 1999/30/EC identifies that monitoring to demonstrate compliance with the NO<sub>x</sub> limit for the protection of vegetation should be carried out distances greater than:

- 5 km from the nearest motorway or dual carriageway
- 5 km from the nearest major industrial installation
- 20 km from a major urban conurbation

As a guideline, a monitoring station should be indicative of approximately 1000 km<sup>2</sup> of surrounding area.

Under the terms of EU Framework Directive on Ambient Air Quality (96/62/EC), geographical areas within member states have been classified in terms of zones. The zones have been defined in order to meet the criteria for air quality monitoring, assessment and management as described in the Framework Directive and Daughter Directives. Zone A is defined as Dublin and its environs, Zone B is defined as Cork City, Zone C is defined as 21 urban areas with a population greater than 15,000 and Zone D is defined as the remainder of the country. The Zones were defined based on among other things, population and existing ambient air quality.

EU Council Directive 96/62/EC on ambient air quality and assessment has been adopted into Irish Legislation (S.I. No. 33 of 1999). The act has designated the Environmental Protection Agency (EPA) as the competent authority responsible for the implementation of the Directive and for assessing ambient air quality in the State. Other commonly referenced ambient air quality standards include the World Health Organisation. The WHO guidelines differ from air quality standards in that they are primarily set to protect public health from the effects of air pollution. Air quality standards, however, are air quality guidelines recommended by governments, for which additional factors, such as socio-economic factors, may be considered.

## APPENDIX 9.2

### Dust Management Plan

The objective of dust control at the site is to ensure that no significant nuisance occurs at nearby sensitive receptors. In order to develop a workable and transparent dust control strategy, the following management plan has been formulated by drawing on best practice guidance from Ireland, the UK<sup>(15,30,31)</sup> and BRE<sup>(32)</sup> and the USA<sup>(33)</sup>.

#### Site Management

The aim is to ensure good site management by avoiding dust becoming airborne at source. This will be done through good design and effective control strategies.

At the construction planning stage, the siting of activities and storage piles will take note of the location of sensitive receptors and prevailing wind directions in order to minimise the potential for significant dust nuisance (see Figure 9.1 for the windrose for Dublin Airport). As the prevailing wind is predominantly westerly to south-westerly, locating construction compounds and storage piles downwind (to the east) of sensitive receptors will minimise the potential for dust nuisance to occur at sensitive receptors.

Good site management will include the ability to respond to adverse weather conditions by either restricting operations on-site or quickly implementing effective control measures before the potential for nuisance occurs. When rainfall is greater than 0.2mm/day, dust generation is generally suppressed<sup>(30,31)</sup>. The potential for significant dust generation is also reliant on threshold wind speeds of greater than 10 m/s (19.4 knots) (at 7m above ground) to release loose material from storage piles and other exposed materials<sup>(33)</sup>. Particular care should be taken during periods of high winds (gales) as these are periods where the potential for significant dust emissions are highest. The prevailing meteorological conditions in the vicinity of the site are favourable in general for the suppression of dust for a significant period of the year. Nevertheless, there will be infrequent periods where care will be needed to ensure that dust nuisance does not occur. The following measures shall be taken in order to avoid dust nuisance occurring under unfavourable meteorological conditions:

- The Principal Contractor or equivalent must monitor the contractors' performance to ensure that the proposed mitigation measures are implemented and that dust impacts and nuisance are minimised;
- During working hours, dust control methods will be monitored as appropriate, depending on the prevailing meteorological conditions;
- The name and contact details of a person to contact regarding air quality and dust issues shall be displayed on the site boundary, this notice board should also include head/regional office contact details;
- It is recommended that community engagement be undertaken before works commence on site explaining the nature and duration of the works to local residents and businesses;
- A complaints register will be kept on site detailing all telephone calls and letters of complaint received in connection with dust nuisance or air quality concerns, together with details of any remedial actions carried out;
- It is the responsibility of the contractor at all times to demonstrate full compliance with the dust control conditions herein;
- At all times, the procedures put in place will be strictly monitored and assessed.

The dust minimisation measures shall be reviewed at regular intervals during the works to ensure the effectiveness of the procedures in place and to maintain the goal of minimisation of dust through the use of best practice and procedures. In the event of dust nuisance occurring outside the site boundary, site activities will be reviewed and satisfactory procedures implemented to rectify the problem. Specific dust control measures to be employed are described below.

#### Site Roads / Haulage Routes

Movement of construction trucks along site roads (particularly unpaved roads) can be a significant source of fugitive dust if control measures are not in place. The most effective means of suppressing dust emissions from unpaved roads is to apply speed restrictions. Studies show that these measures can have a control efficiency ranging from 25 to 80%<sup>(30)</sup>.

- A speed restriction of 20 km/hr will be applied as an effective control measure for dust for on-site vehicles using unpaved site roads;
- Access gates to the site shall be located at least 10m from sensitive receptors where possible;
- Bowsers or suitable watering equipment will be available during periods of dry weather throughout the construction period. Research has found that watering can reduce dust emissions by 50%<sup>(26)</sup>. Watering shall be conducted during sustained dry periods to ensure that unpaved areas are kept moist. The required application frequency will vary according to soil type, weather conditions and vehicular use;
- Any hard surface roads will be swept to remove mud and aggregate materials from their surface while any unsurfaced roads shall be restricted to essential site traffic only.

### Land Clearing / Earth Moving

Land clearing / earth-moving works during periods of high winds and dry weather conditions can be a significant source of dust.

- During dry and windy periods, and when there is a likelihood of dust nuisance, watering shall be conducted to ensure moisture content of materials being moved is high enough to increase the stability of the soil and thus suppress dust;
- During periods of very high winds (gales), activities likely to generate significant dust emissions should be postponed until the gale has subsided.

### Storage Piles

The location and moisture content of storage piles are important factors which determine their potential for dust emissions.

- Overburden material will be protected from exposure to wind by storing the material in sheltered regions of the site. Where possible storage piles should be located downwind of sensitive receptors;
- Regular watering will take place to ensure the moisture content is high enough to increase the stability of the soil and thus suppress dust. The regular watering of stockpiles has been found to have an 80% control efficiency<sup>(30)</sup>;
- Where feasible, hoarding will be erected around site boundaries to reduce visual impact. This will also have an added benefit of preventing larger particles from impacting on nearby sensitive receptors.

### Site Traffic on Public Roads

Spillage and blow-off of debris, aggregates and fine material onto public roads should be reduced to a minimum by employing the following measures:

- Vehicles delivering or collecting material with potential for dust emissions shall be enclosed or covered with tarpaulin at all times to restrict the escape of dust;
- At the main site traffic exits, a wheel wash facility shall be installed if feasible. All trucks leaving the site must pass through the wheel wash. In addition, public roads outside the site shall be regularly inspected for cleanliness, as a minimum on a daily basis, and cleaned as necessary.

### Monitoring

Monitoring of construction dust deposition at nearby sensitive receptors (residential dwellings) during the construction phase of the proposed development is recommended to ensure mitigation measures are working satisfactorily. This can be carried out using the Bergerhoff method in accordance with the requirements of the German Standard VDI 2119. The Bergerhoff Gauge consists of a collecting vessel and a stand with a protecting gauge. The collecting vessel is secured to the stand with the opening of the collecting vessel located approximately 2m above ground level. The TA Luft limit value is 350 mg/(m<sup>2</sup>\*day) during the monitoring period between 28 - 32 days.

### Summary of Dust Mitigation Measures

The pro-active control of fugitive dust will ensure that the prevention of significant emissions, rather than an inefficient attempt to control them once they have been released, will contribute towards the satisfactory performance of the contractor. The key features with respect to control of dust will be:

- The specification of a site policy on dust and the identification of the site management responsibilities for dust issues;
- The development of a documented system for managing site practices with regard to dust control;
- The development of a means by which the performance of the dust minimisation plan can be regularly monitored and assessed; and
- The specification of effective measures to deal with any complaints received.